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October 27, 1993

**SCT-2** 7 1993

FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Ex Parte

Mr. William F. Caton Acting Secretary Federal Communications Commission 1919 M Street, N.W. Room 222 Washington, D.C. 20554

Re: GN Docket No. 93-252

Dear Mr. Caton:

Pursuant to Section 1.1206(a) of the Commission's Rules, this is to notify you that representatives of the Utilities Telecommunications Council (UTC) met today with the staff of Commissioner Barrett's office to discuss the Commission's proposals in GN Docket No. 93-252 to change the regulatory treatment of mobile services as a result of provisions of the Budget Reconciliation Act of 1993. Specifically, UTC discussed Commissioner Duggan's recommendation in this docket that a Mobile Service Bureau be established within the Commission. UTC presented its suggestions for the creation of a Wireless Services Bureau, as described in the attached copy of UTC's written presentation to Commissioner Barrett's office.

An original and one copy of this notification are being submitted for filing in the above-referenced docket.

Should any questions arise concerning this matter, please communicate directly with undersigned counsel.

Jeffrey L. Sheldon General Counsel

Attachments

cc: Byron F. Marchant, FCC



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SUGGESTED REORGANIZATION OF BUREAU FUNCTIONS TO ACCOMMODATE THE "REGULATORY PARITY" PROVISIONS OF THE OMNIBUS BUDGET RECONCILIATION ACT OF 1993

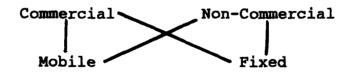
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FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

In response to Commissioner Ervin Duggan's suggestion that the Commission consider the creation of a "Mobile Services Bureau," UTC presents its suggestions for FCC reorganization to accommodate the "regulatory parity" provisions of the Omnibus Budget Reconciliation Act of 1993 and to streamline FCC policy, licensing and enforcement activities in a manner consistent with Vice President Albert Gore's call to "reinvent government."

While the FCC's recently adopted <u>Notice of Proposed</u> <u>Rulemaking</u>, GN Docket No. 93-252, to adopt regulations implementing regulatory parity does not specifically propose a reorganization, UTC believes such reorganization will be necessary to effectively carry out the new legislation.

Under the Budget Act, the FCC will be required to distinguish between "commercial mobile service providers" and other mobile radio service users. In addition, the Budget Act implicitly endorses the FCC's existing practice of distinguishing "mobile" radio services from "fixed" radio services. UTC has therefore attempted to develop an organizational structure that will balance these four criteria:



UTC recommends conversion of the Private Radio Bureau into a new "Wireless Services Bureau" that would be charged with greater responsibility for developing policy for most non-broadcast radio services. The Divisions within the Bureau would be as follows:

a. Commercial Services Division -- to establish policies and rules on all "commercial" radio services, both fixed and mobile.

- b. Safety/Industrial Services Division -- to establish policies and rules on all "traditional" or "non-commercial" radio services, both fixed and mobile (including special radio services such as marine, aviation and amateur radio services).
- c. Licensing Division -- to perform the licensing function for all fixed and mobile radio services and to provide administrative support to the Bureau.
- d. Enforcement Division -- to provide enforcement of all fixed and mobile radio services, with the exception of tariffing or other "Title II" issues, which would be handled by the Common Carrier Bureau.

Under the proposed structure, "commercial services" and "safety/industrial" services would each have equal representation in the Bureau. With respect to the fixed/mobile dichotomy, it is UTC's opinion that this distinction is only relevant from a licensing standpoint and that there is no need to have separate offices within the Bureau for the development of policy or rules on fixed or mobile services. Therefore, the proposed table of organization only provides for separate "Fixed" and "Mobile" Branches within the Licensing Division.

The new Bureau would be headed by a Chief, assisted by a Deputy Chief for Policy and Planning and an Assistant Bureau Chief for Management. For example, UTC envisions that the Deputy Chief for Policy and Planning would be responsible for balancing the competing demands of the "Commercial" and "Safety/Industrial Services" Divisions for spectrum allocations.

Although the Wireless Services Bureau would be primarily responsible for developing rules and policies for most non-broadcast radio services, certain related matters would remain vested in the Common Carrier Bureau. For example, review of tariffs, if any, filed by "commercial mobile service providers" or common carrier microwave operators, would be performed in the Common Carrier Bureau. Likewise, complaints brought under Section 208 would be resolved in the Common Carrier Bureau. This division of responsibility could also be beneficial if and when the issue of competition between landline and mobile services comes to the forefront.

# REORGANIZATION OF PORTIONS OF THE FCC'S COMMON CARRIER BUREAU AND PRIVATE RADIO BUREAU INTO WIRELESS SERVICES BUREAU

### CURRENT FCC TABLE OF ORGANIZATION 1/

#### COMMON CARRIER BURRAU

Enforcement Division Domestic Facilities Division Domestic Radio Branch Domestic Services Branch Satellite Radio Branch Tariff Division Mobile Services Division Legal Branch Public Mobile Radio Branch Cellular Radio Branch Public Reference/Information Branch Accounting and Audits Division Industry Analysis Division Policy/Program Planning Division Asst. Bureau Chief/International International Facilities Division International Policy Division

#### PRIVATE RADIO BUREAU

Land Mobile and Microwave Division Rules Branch Compliance Branch Policy and Planning Branch Licensing Division Land Mobile Branch Special Services Branch Microwave Branch Data Services Branch Support Services Branch Consumer Assistance Branch Fee and Mail Branch Special Services Division Personal Radio Branch Aviation and Marine Branch International Staff

#### PROPOSED FCC TABLE OF ORGANIZATION

#### COMMON CARRIER BUREAU

Enforcement Division
Domestic Facilities Division
Domestic Services Branch
Tariff Division
Accounting and Audits Division
Industry Analysis Division
Policy/Program Planning Division
Asst. Bureau Chief/International
International Facilities Division
International Policy Division

#### WIRELESS SERVICES BUREAU

Chief2/ Deputy Chief Policy and Planning Assistant Bureau Chief for Management Commercial Services Division<sup>3/</sup> Legal Branch Engineering Branch Policy and Planning Branch Safety/Industrial Services Division Legal Branch Engineering Branch Policy and Planning Branch Personal Radio Branch Aviation and Marine Branch Licensing Division Fixed Services Branch Mobile Services Branch Special Services Branch Data Services Branch Support Services Branch Consumer Assistance Branch Fee and Mail Branch Enforcement Division

The table is abridged to highlight only those bureaus/divisions that would be impacted by the proposed reorganization. All other bureaus and divisions would remain as they currently exist.

<sup>2/</sup>The International staff would be an office within the Office of Bureau Chief.

<sup>3/</sup> Tariff filings, if any, required of Commercial Service Providers would continue to be filed with the Tariff Division of the Common Carrier Bureau.